

# Union Calendar No. 55

118TH CONGRESS  
1ST SESSION

# H. R. 1076

**[Report No. 118-75, Part I]**

To require the Comptroller General of the United States to carry out a study on the trafficking into the United States of synthetic drugs, and related illicit finance, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 17, 2023

Ms. DE LA CRUZ (for herself, Ms. PETTERSEN, and Mr. OGLES) introduced the following bill; which was referred to the Committee on Financial Services, and in addition to the Committees on the Judiciary, and Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

MAY 22, 2023

Additional sponsors: Mr. LAWLER, Mrs. CHAVEZ-DEREMER, Mr. DONALDS, Mr. STEIL, Mr. PAPPAS, and Ms. PEREZ

MAY 22, 2023

Reported from the Committee on Financial Services with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

MAY 22, 2023

Committees on the Judiciary and Energy and Commerce discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on February 17, 2023]

# A BILL

To require the Comptroller General of the United States to carry out a study on the trafficking into the United States of synthetic drugs, and related illicit finance, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2   *tives of the United States of America in Congress assembled,*

3   **SECTION 1. SHORT TITLE.**

4       *This Act may be cited as the “Preventing the Financ-*  
5   *ing of Illegal Synthetic Drugs Act”.*

6   **SEC. 2. FINDINGS.**

7       *The Congress finds the following:*

8           *(1) According to the Center for Disease Control*  
9   *and Prevention, over 107,000 people in the United*  
10   *States died from drug overdoses or drug poisonings in*  
11   *the 12-month period ending January 2022, with 67*  
12   *percent of those deaths involving synthetic opioids like*  
13   *fentanyl.*

14           *(2) According to the United National Office of*  
15   *Drugs and Crime (UNODC) in its “Synthetic Drug*  
16   *Strategy 2021-2025”, the number of synthetic drugs,*  
17   *also called New Psychoactive Substances, has in-*  
18   *creased 631 percent since 2009, with traffickers intro-*  
19   *ducing an average of 80 new substances to the illicit*  
20   *drug market each year from 2009-2019.*

21           *(3) In October 2022, F. Michael McDaniel, direc-*  
22   *tor of the Houston High Intensity Drug Trafficking*  
23   *Areas (HITDA) program testified in Congress that*  
24   *one kilogram of fentanyl can produce one million*  
25   *counterfeit pills containing one milligram of fentanyl,*

1       saying, “Currently in Houston, Texas, you can buy  
2       a kilogram of fentanyl for an average price of \$25,000  
3       to \$30,000. This same kilogram of fentanyl in  
4       Culiacán (Mexico) could be purchased at an average  
5       price of \$13,500. Currently, the price of a fentanyl  
6       pill in Houston ranges from \$6 to \$65. Therefore, an  
7       illicit investment of \$30,000 or less could result in a  
8       return of \$6 to \$32.5 million.”.

9                 (4) According to Celina B. Realuyo, Adjunct  
10          Professor, The George Washington University Elliott  
11          School of International Affairs, in March 2022 Con-  
12          gressional testimony, “Financing is essential to sup-  
13          port and sustain the command and control, personnel,  
14          arms, communications, logistics and operations of or-  
15          ganized crime groups. For this reason, following the  
16          money trail and depriving criminals of illicit finan-  
17          cial flows can disrupt and disable these networks.”.

18 **SEC. 3. GAO STUDY ON SYNTHETIC DRUGS TRAFFICKING.**

19                 (a) STUDY.—The Comptroller General of the United  
20          States shall carry out a study on illicit financing in connec-  
21          tion with the trafficking of synthetic drugs, including  
22          fentanyl and methamphetamine, fentanyl- and meth-  
23          amphetamine-related substances, Captagon, and fentanyl  
24          and methamphetamine precursors, including—

1                   (1) the business of the trafficking of synthetic  
2 drugs and related illicit finance, such as the participation  
3 of transnational criminal organizations and  
4 terror syndicates and their notable trafficking cor-  
5 ridors, including source and transit countries;

6                   (2) the business models used by these  
7 transnational criminal organizations, including U.S.  
8 domestic and foreign activities for precursor purchase  
9 or production, movement along the supply chain,  
10 manufacture of the completed product, marketing, dis-  
11 tribution, sales, and return of proceeds;

12                  (3) the overlap of the business model of human  
13 trafficking and the trafficking of synthetic drugs and  
14 related illicit finance;

15                  (4) the use of online illicit drug markets and the  
16 use of social media for the marketing, sale, and pay-  
17 ment for synthetic drugs;

18                  (5) financial methods used by such transnational  
19 criminal organizations, including—

20                      (A) payment;

21                      (B) money laundering; and

22                      (C) repatriation of proceeds;

23                  (6) the use of social media applications like  
24 Snap Chat, Discord, and Facebook and payment ap-  
25 plications like CashApp to facilitate financial trans-

1       actions for synthetic drug trafficking, especially  
2       among young people; and

3              (7) U.S. Government activities to combat illicit  
4       finance related to the trafficking of synthetic drugs,  
5       including—

6                  (A) interagency collaboration, including  
7       personnel detailed to other agencies to support  
8       the effort to combat synthetic drugs trafficking  
9       and related illicit finance;

10               (B) intergovernmental collaboration;

11               (C) intersectoral collaboration with the pri-  
12       vate sector, including the business and non-gov-  
13       ernmental communities; and

14               (D) identified gaps or resource deficiencies  
15       in combating the trafficking of synthetic drugs  
16       and related illicit finance in the coordination  
17       and collaboration activities described in sub-  
18       paragraphs (A) through (C).

19              (b) REPORT REQUIRED.—Not later than the end of the  
20       1-year period beginning on the date of enactment of this  
21       Act, the Comptroller General shall issue a report to the Con-  
22       gress containing all findings and determinations made in  
23       carrying out the study required under subsection (a).



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